

10/22/98

DS
Clerk 12/14/98
Second Sub 3/30/99

Introduced By: Larry Gossett
Greg Nickels

Proposed No.: 98-745

MOTION NO. **10660**

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2
3 A MOTION requesting the executive to submit plans for
4 public health facility capital improvements to the council for
5 consideration for possible future funding, specifying the
6 desired scope, content and submission dates for these plans
7 and establishing a staff working group.

8 WHEREAS, King County has financed long-range capital improvements for
9 Harborview Medical Center and other public health care facilities via voter-approved bonds,
10 and

11 WHEREAS, the last health care facilities bond issue was placed on the King County
12 ballot and approved by the voters in 1987, and

13 WHEREAS, Harborview Medical Center provides safety net services for low-
14 income and special-needs populations as part of the continuation of its historic "county
15 hospital" role and trauma and other specialized care for King County, Puget Sound and
16 greater Northwest populations, and

17 WHEREAS, the 1987 bond issue approved funds for a new trauma center and other
18 improvements at Harborview Medical Center, for improvements to the Pacific Medical
19 Center Facility and for four new public health centers in the Eastgate, Federal Way and
20 Northshore public health districts and the Columbia Health Center in Seattle, including the
21 co-location of community clinics at two health centers, but did not include funding for new

1 facilities to address the needs of Southeast King County and White Center public health
2 districts or the Medical, and

3 WHEREAS, in Motion 8892 adopted in 1993, the county council recognized that
4 Harborview Medical Center would already be operating at full capacity by the time the new
5 additions and remodeled facilities financed by the 1987 bond issue opened in 1995,
6 acknowledged the need for Harborview Medical Center to begin development of a new
7 long-range capital improvement plan for future county council approval and established a
8 task force to oversee and coordinate development of long-range capital improvement plans
9 for public health facilities to be planned by Harborview Medical Center and the department
10 of public health, and

11 WHEREAS, the overall health care system is changing significantly with the shift to
12 managed care, and

13 WHEREAS, welfare and immigration reform and related changes in Medicaid and
14 Medicare and other state medical assistance programs are also significantly impacting safety
15 net providers, and

16 WHEREAS, in 1997 Harborview Medical Center had to seek a reduction in the
17 amount it had agreed to contribute to depreciation reserves, and

18 WHEREAS, K.C.C. 2.42.080I addresses King County's responsibilities regarding
19 Harborview Medical Center and states that the county will continue to be responsible for
20 major long-range infrastructure, capital repairs, replacements and improvements and major
21 additions using voter approved bonds or other funding mechanisms approved by the county
22 governing authority, and

23 WHEREAS, other funding mechanisms include contributions from hospital
24 operations and enterprises and from non-King County populations, and

1 WHEREAS, K.C.C. 2.42.080A provides that Harborview Medical Center shall
2 prepare a long-range capital improvement program plan (LRCIP) which shall be approved
3 by the medical center board and the county governing authority by ordinance, and

4 WHEREAS, KCC 2.42.080D states that all capital improvement projects at
5 Harborview Medical Center funded with proceeds from county tax revenues, bonds or other
6 debt issued by the county shall be subject to and planned and administered consistent with
7 K.C.C. Title 4, and

8 WHEREAS, K.C.C. 4.04.200 requires approval of an operational master plan prior
9 to approval of an capital improvement plan, and

10 WHEREAS, the county executive and council wish to review and approve the
11 Harborview Medical Center long-range capital improvement plan in two parts paralleling
12 the requirement for approval of an operational master plan prior to approval of a capital
13 improvement plan for county departments, and

14 WHEREAS, K.C.C.4.04. 200 defines an operational master plan as a
15 comprehensive plan for an agency setting forth how the organization will operate now and
16 in the future, including analysis of alternatives and their life cycle costs to accomplish
17 defined goals and objectives, performance measures, projected workload, needed resources,
18 implementation schedules, general cost estimates and potential future responses to changed
19 conditions, and

20 WHEREAS, the Harborview board of trustees has recently approved a new long-
21 range capital improvement program plan, also called the "Master Site Development Plan,"
22 as the basis for updating its major institutional master plan with the City of Seattle and for
23 requesting additional capital financing assistance from the county, and

1 WHEREAS, at the request of the executive, funding was included in the 1999
2 budget to develop capital improvement plans for programs to improve the care of
3 chronically mentally ill and/or chemically dependent persons currently recycling through the
4 public safety and emergency medical systems, and

5 WHEREAS, the county executive has recently also identified the need to consider
6 facility improvements or replacement for the Medical Examiner and the Southeast King
7 County and White Center public health centers and directed the health department to
8 prepare plans for these improvements;

9 NOW, THEREFORE BE IT MOVED by the Council of King County:

10 A. The executive is requested to submit plans for public health facility capital
11 improvements to the council for consideration for possible future financing. These plans
12 shall address the needs of the Harborview Medical Center, the medical examiner, south
13 county public health centers and programs for improved care for chronically mentally ill
14 and/or chemically dependent persons currently recycling through the public safety and
15 emergency medical systems;

16 B. In accord with King County Code regarding capital improvement planning, it is
17 the intent of the council to review and approve operational master plans for county
18 programs and to review the equivalent long-range operating plans for Harborview Medical
19 Center prior to considering specific capital improvement plans;

20 C. The executive is, therefore, requested to submit to the council by August 1,
21 1999:

22 1. Operational master plans for the county programs identified in Section A.
23 above for review and approval, and

1 2. The first phase of the Harborview Medical Center long-range capital
2 improvement program plan for review and comment;

3 D. The first phase of the Harborview long-range capital improvement program plan
4 shall address current and projected medical programs and their related capital needs and
5 shall include at least the following sections:

6 1. The role of Harborview. This description should include Harborview's
7 mission and current role within the health care system and describe the changing health care
8 environment and its potential impact on Harborview's role in the future. It should
9 specifically address populations served to include mission and county priority populations;
10 geographic distribution of patients; services provided and the impact of financing changes
11 on the populations and services described with the plan;

12 2. Current and projected patient demand;

13 3. Operating proforma. These proforma should include multiyear
14 projections of expenditures and revenues, matching funding sources to respective patient
15 populations and programs. They should provide sufficient detail to identify full costs, which
16 are operating and capital costs, and the resulting deficits. They should also identify current
17 and projected King County capital subsidies as well as current and projected subsidies from
18 other specified entities; and

19 4. Initial proposals for county capital financing. These proposals should
20 match King County programmatic responsibilities and should include types of projects,
21 approximate costs, basis for King County contribution against other sources and
22 approximate county financing requirement;

23 E. The office of budget and strategic planning shall arrange for an independent
24 evaluation of the financial information Harborview Medical Center includes in the first

1 phase of the long-range capital improvement program plan to be submitted to the council
2 together with the first phase. This evaluation shall meet the intent of the requirement for an
3 independent evaluation of Harborview financial information included in K.C.C.

4 2.42.080H.4, which allowed Harborview to reduce its contribution to depreciation reserves;

5 F. The operational master plan for programs for chronically mentally ill and/or
6 chemically dependent persons shall address the following:

7 1. Integration and coordination of long-range system development plans for
8 populations with persistent behavioral health problems, including the chronic public
9 inebriates, mentally ill offenders, homeless mentally ill and drug-involved offenders. Current
10 plans should be brought together into a single plan, combining and coordinating elements
11 where appropriate and feasible and describing current and proposed operations and
12 facilities;

13 2. System improvement strategy. The full range of proposed operating
14 system and facility changes and enhancements should be assessed to determine costs,
15 available and potential resources, critical need, potential impact and overall feasibility.
16 Based on this assessment, priority projects should be selected and sequenced for
17 implementation over the next five to ten years. Capital projects included in this strategy
18 should be selected for their potential to maximize the effectiveness of existing operational
19 resources. This strategy should also include a five-year state legislative program; and

20 3. Initial proposals for county capital financing. Proposed capital projects
21 should be selected from the projects included in the improvement strategy, and the
22 proposals should include approximate costs, approximate county financing requirement and
23 approximate amounts from any other funding sources;

1 G. The second phase of the Harborview Medical Center long-range capital
2 improvement plan and the capital improvement plans for the medical examiner, south
3 county public health and programs for chronically mentally ill and/or chemically dependent
4 persons shall address:

- 5 1. Discussion of existing facilities. This section should include a discussion
6 of condition of the existing facilities and the match between demand and capacity;
- 7 2. Projection of ten-year facility requirements;
- 8 3. Capital financing plan. This section should include infrastructure capital
9 repairs, replacements and improvements and major additions or new facilities; and
- 10 4. Composite proforma. This section should include operating requirements
11 for the proposed plan, including a demonstrated ability to fund necessary maintenance and
12 repairs and the corresponding financing and revenue sources; and

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H. A public health facilities staff working group is hereby established to coordinate development and review of the plans and proposals specified in this motion. The work group shall include lead staff from Harborview Medical Center, the office of budget and strategic planning, the departments of finance, construction and facilities management, community and human services and public health and the council.

PASSED by a vote of 13 to 0 this 5th day of April,
1999.

KING COUNTY COUNCIL
KING COUNTY, WASHINGTON

Louise Miller
Chair

ATTEST:

[Signature]
Clerk of the Council

Attachments: None